



Design Working Group Meeting #1

November 6, 2017

Justice Implementation Task Force

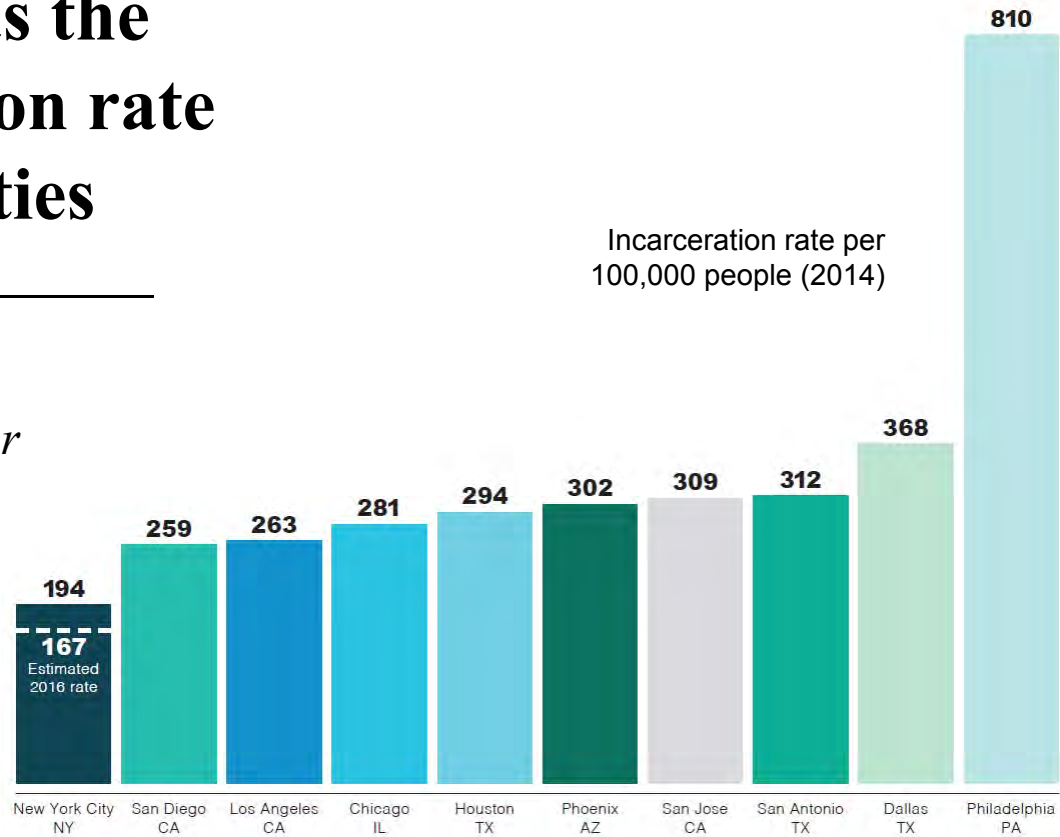
Agenda

1. **Our charge (10 minutes)**
 - a) **Structure of the Justice Implementation Task Force**
 - b) **How we're working together**
2. Presentation: overview of Rikers today (30 minutes)
3. Discussion (40 minutes)
4. Closing and next steps (10 minutes)

Jail population overview: context

New York City has the lowest incarceration rate of all large U.S. cities

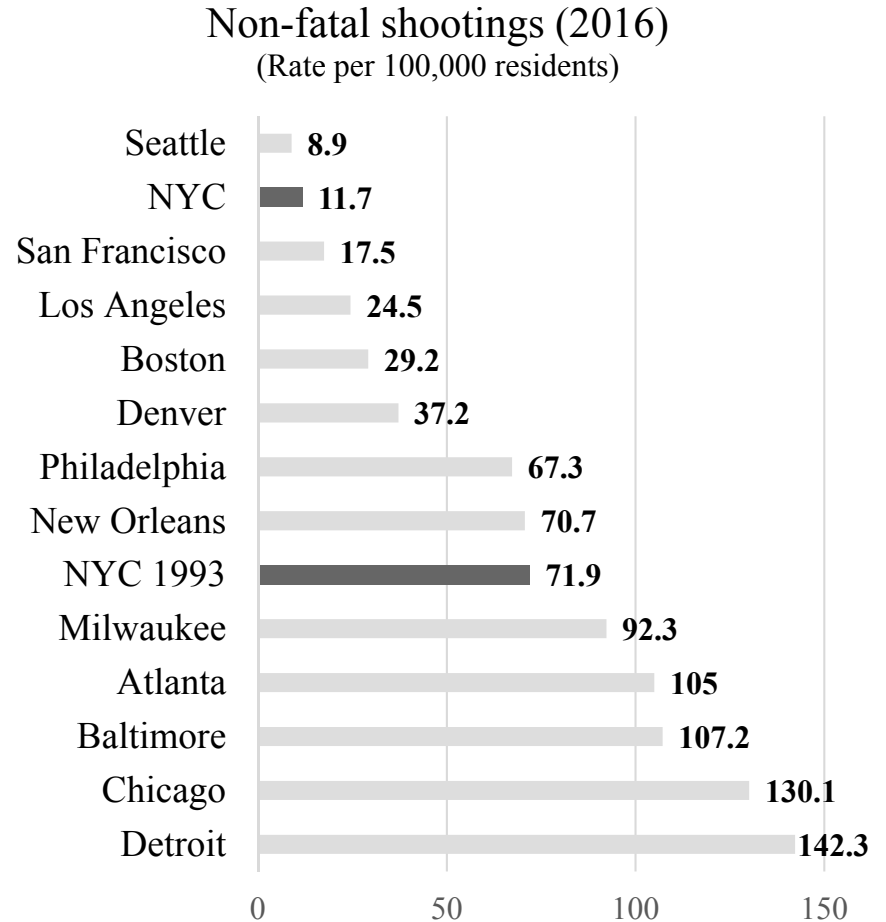
- *Down 50% since 1990*
- *Down 18% since the Mayor took office*



Jail population overview: context

The size of the jail population has fallen alongside dramatic declines in crime

- Major crime down 76% since 1993, down 9% since Mayor took office
- 2016 was the safest year in CompStat history, with homicides down 5%, shootings down 12%, and burglaries down 15% from 2015



Task Force background

The *Justice Implementation Task Force* combines existing efforts across the city, both inside and outside government, into one centralized body that shapes strategy and ensures effective implementation.

Smaller

Goal

Safely reduce the size of the jail population by 25% in the next five years

Baseline

18% decline in last three years
~\$50 million investment from the city in strategies to reduce jail use

Fairer

Goal

Change the culture and purpose of jail so staff and incarcerated individuals are treated with dignity and provided with opportunity

Baseline

City has already invested over \$90 million in support for corrections officers and programming for incarcerated individuals

Safer

Goal

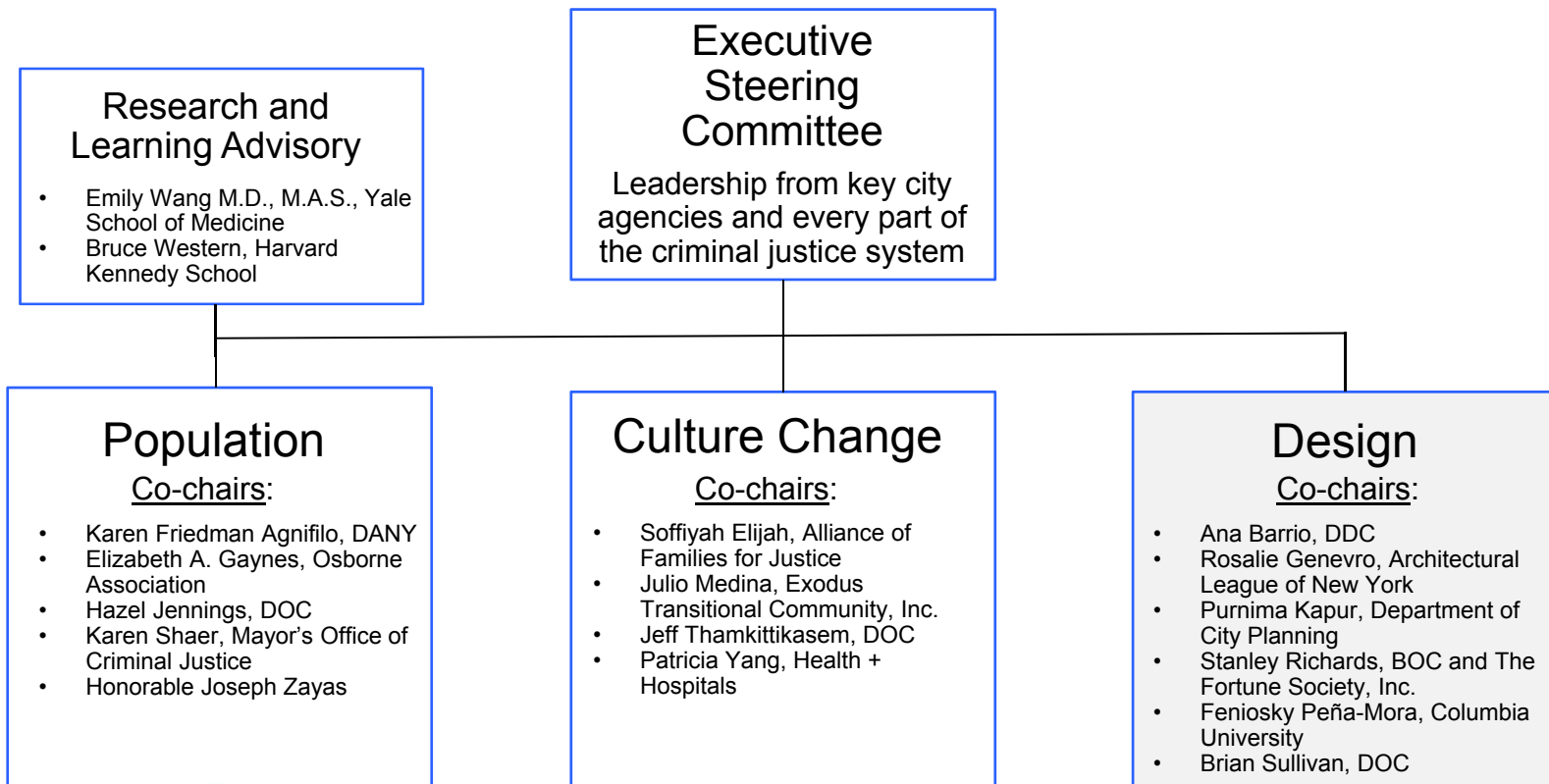
Ensure that everyone who works, visits, and is incarcerated in city jails is in a **safe, modernized, and humane facility** as quickly as possible

Baseline

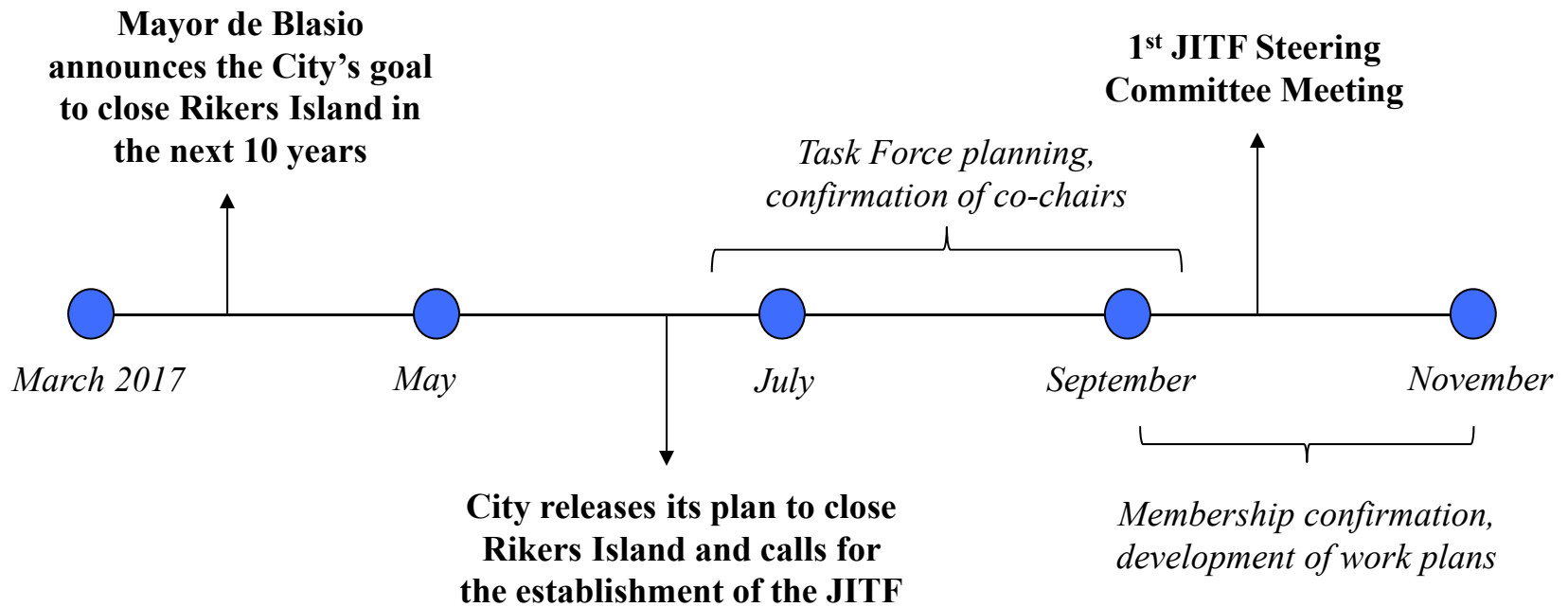
City has already invested \$1.2 billion to improve conditions in city jails

Task Force structure

Task Force Co-Chairs: Elizabeth Glazer, Zachary Carter



Task Force timeline



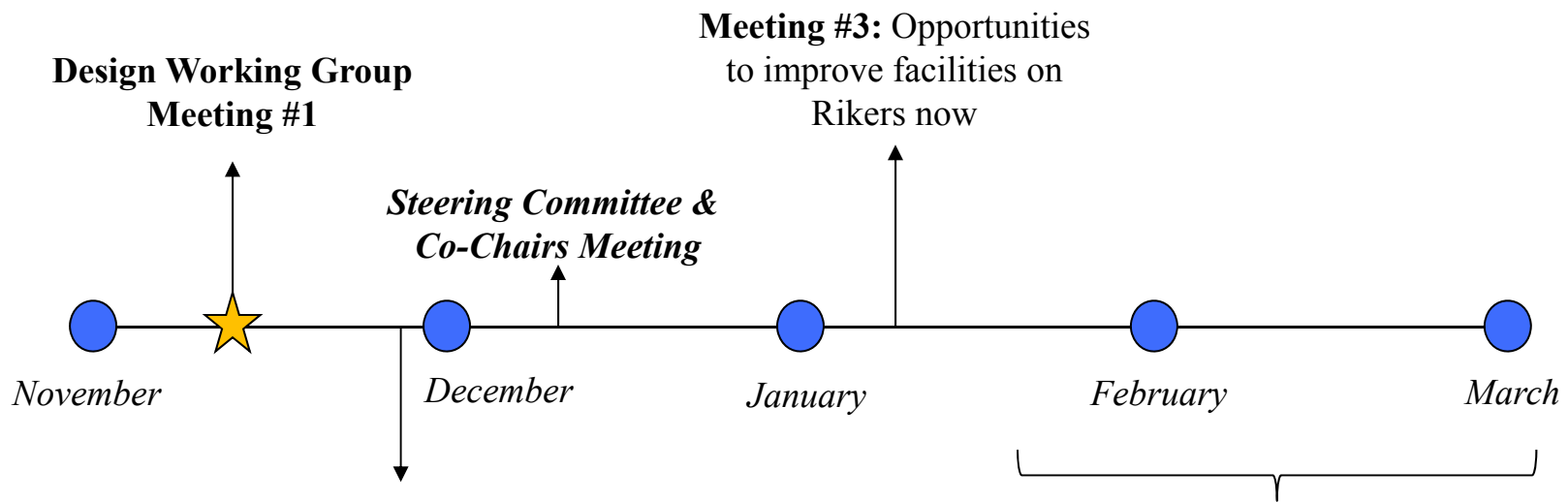
Plan for working together

1. Each working group will be staffed by robust teams that leverage subject matter expertise, analytic capacity, and project management acumen to push the work forward.
2. Working Group participants can expect:
 - Detailed work plans;
 - Routine meeting times and reliable scheduling;
 - Advance agendas and materials;
 - Research and analytics to inform discussion and decision-making; and
 - Swift documentation of decisions and action items.
3. Each meeting will involve a “now” and “future” component—to balance the implementation of changes on Rikers Island right now with a focus on innovation and planning for the future.

Working Group charge

The Design Working Group is charged with advising on policies to create jail facilities that encourage safety and opportunity for employees, volunteers, visitors, and incarcerated people by improving the City's existing facilities and envisioning a new jail system that does not rely on Rikers Island.

Anticipated meeting schedule



Meeting #2: Best practices and options for facilities design

Potential focus:

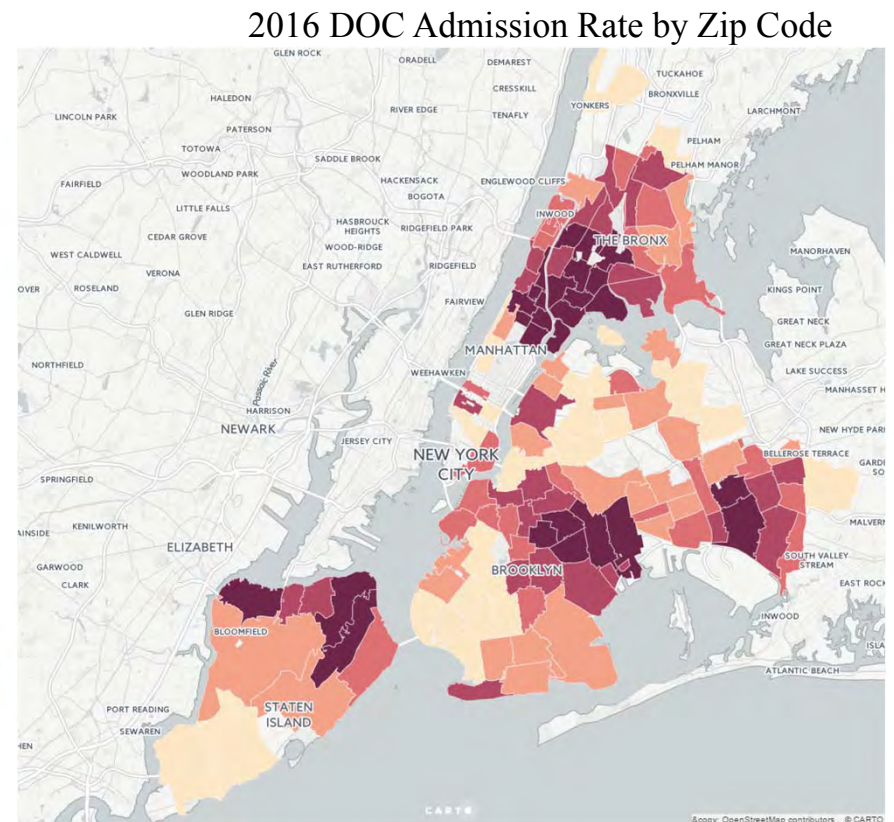
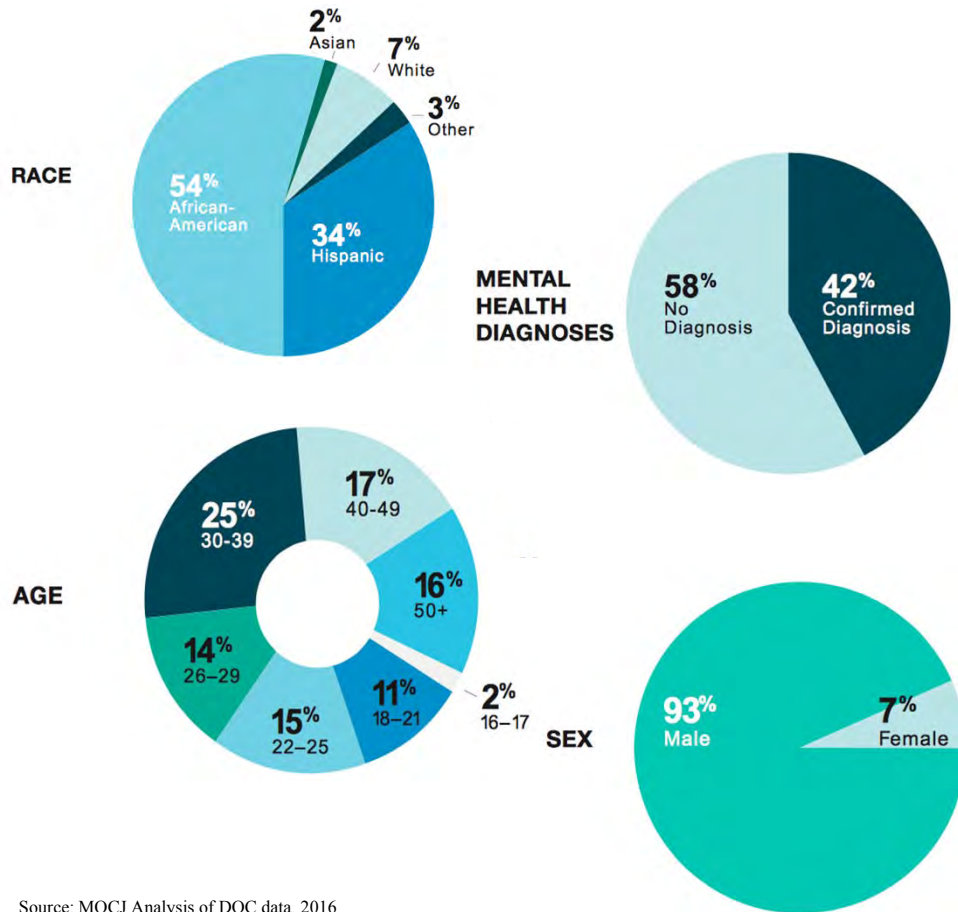
- Implementation of efforts to improve Rikers Island now
- Facilities design and mental health needs
- Learnings from preliminary research about best practices
- Design principles for future jails

Agenda

1. Our charge (10 minutes)
2. **Presentation: overview of Rikers today (30 minutes)**
 - a) **Brief jail population overview (MOCJ)**
 - b) **State of current jail facilities in New York City (MOCJ/DOC)**
 - c) **Strategies in the “Smaller, Safer, Fairer” report**
3. Discussion (40 minutes)
4. Closing and next steps (10 minutes)

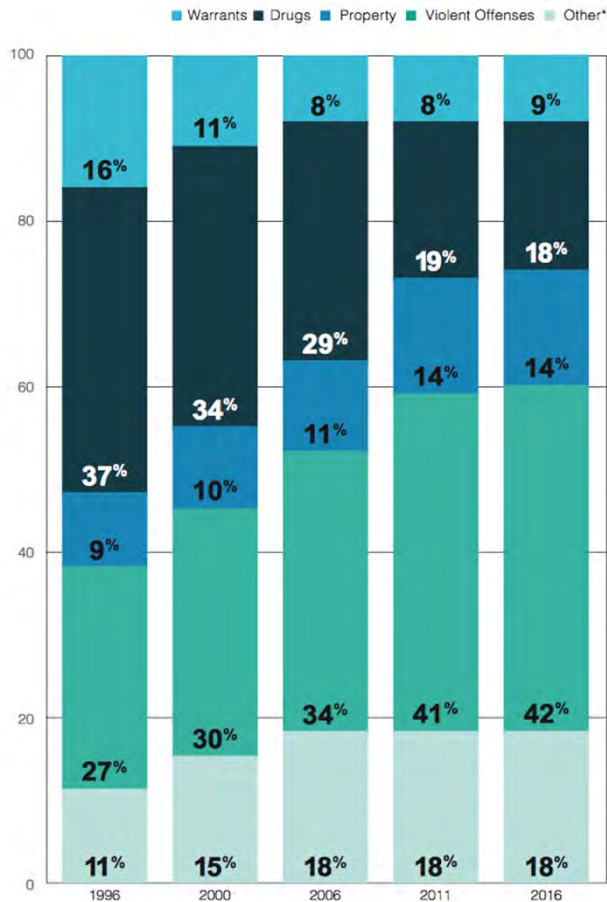
Justice Implementation Task Force

The majority of those in jail are Black and/or Hispanic, male, under age 40, and from the Bronx or Brooklyn



Source: MOCJ Analysis of DOC data, 2016

Fewer people are in jail for drugs, but more are in for violent offenses



← *Mirroring the pattern of arrests, the number of people held on drug charges has fallen by 51% since 1996.*

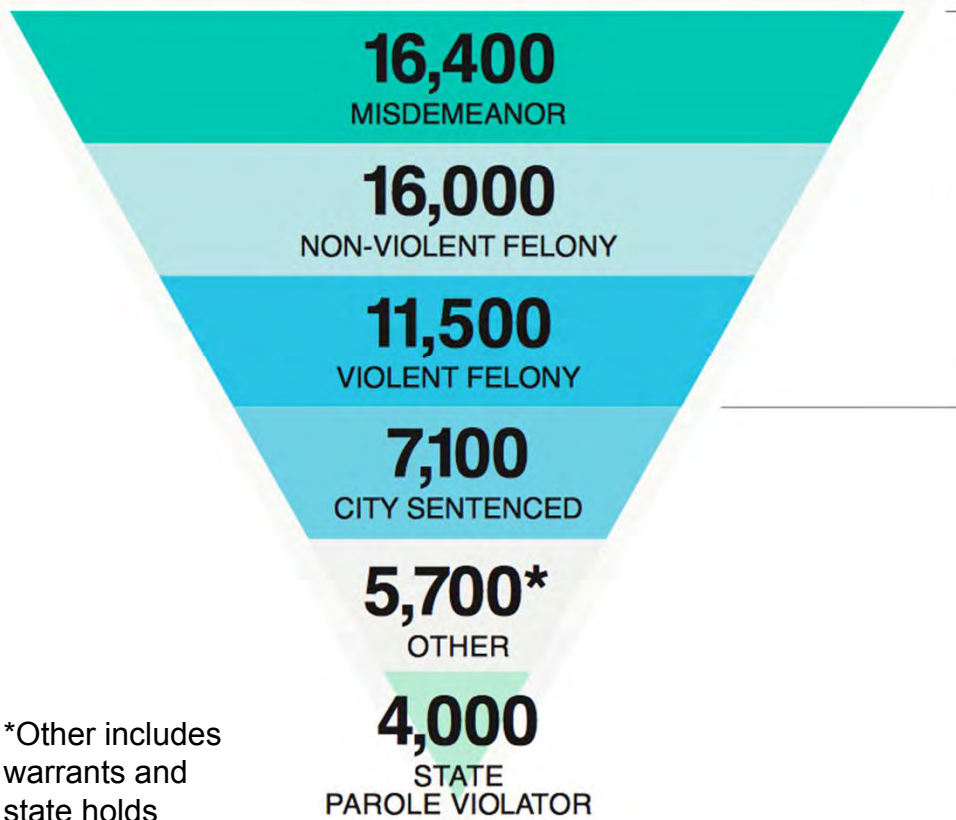
← *Over the same period, the proportion of people held on violent charges has increased by 56%.*

69% of today's jail population is at medium or high risk of missing future court appearances.

Source: MOCJ Analysis of DOC data, 2016

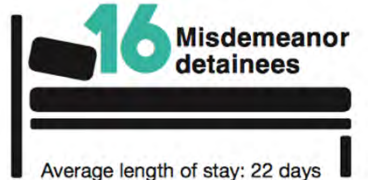
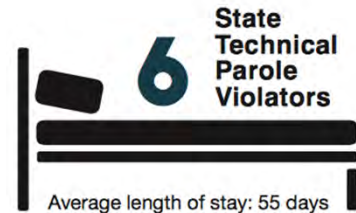
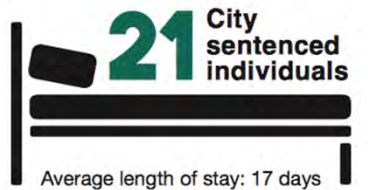
Bed savings occur when fewer people stay in DOC custody for shorter amounts of time

There were approximately **61,000 admissions** to New York City Jails in 2016



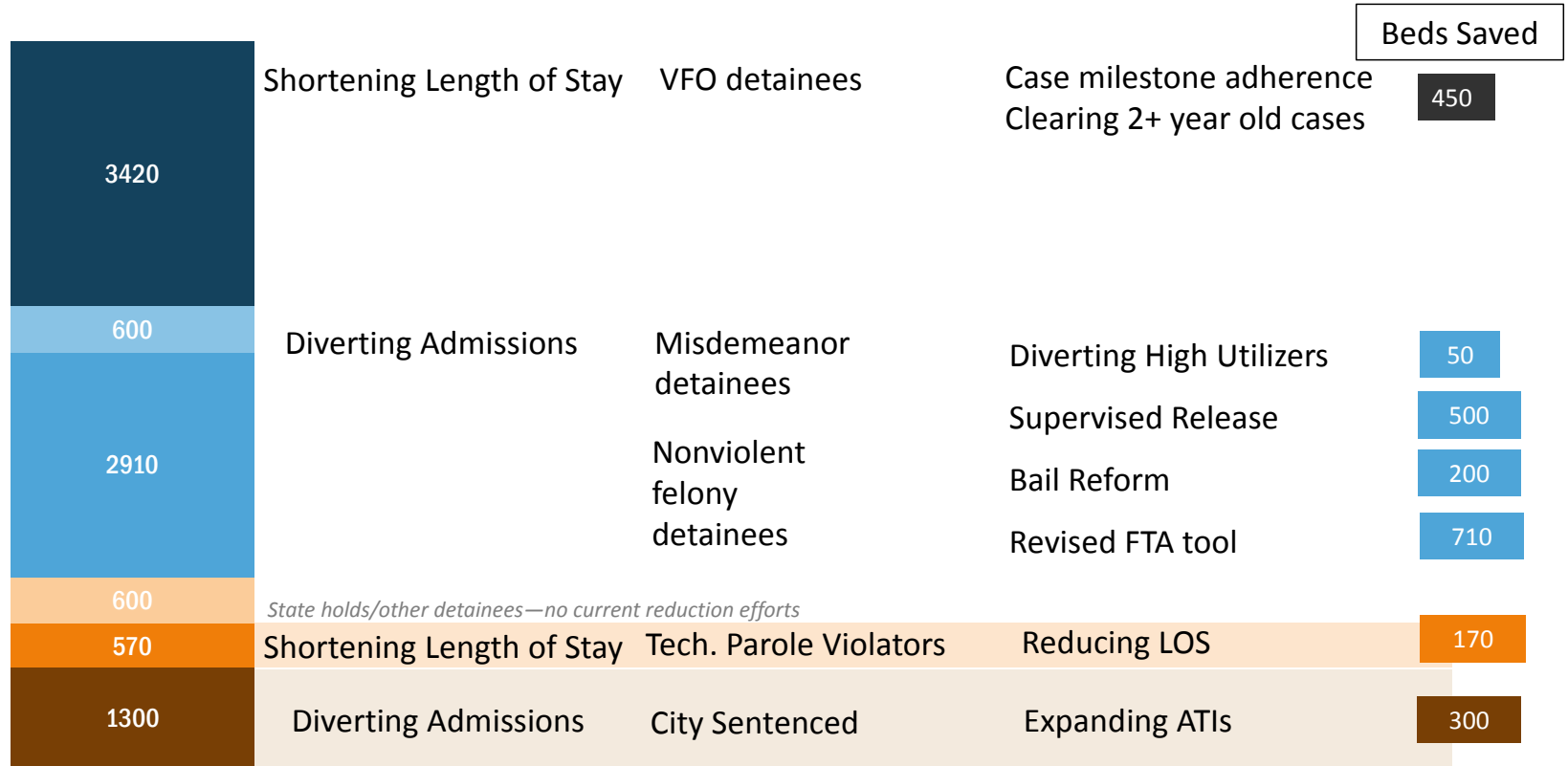
Pretrial

To save 1 bed annually, the system would need to divert or release, on average:



Interventions and target populations

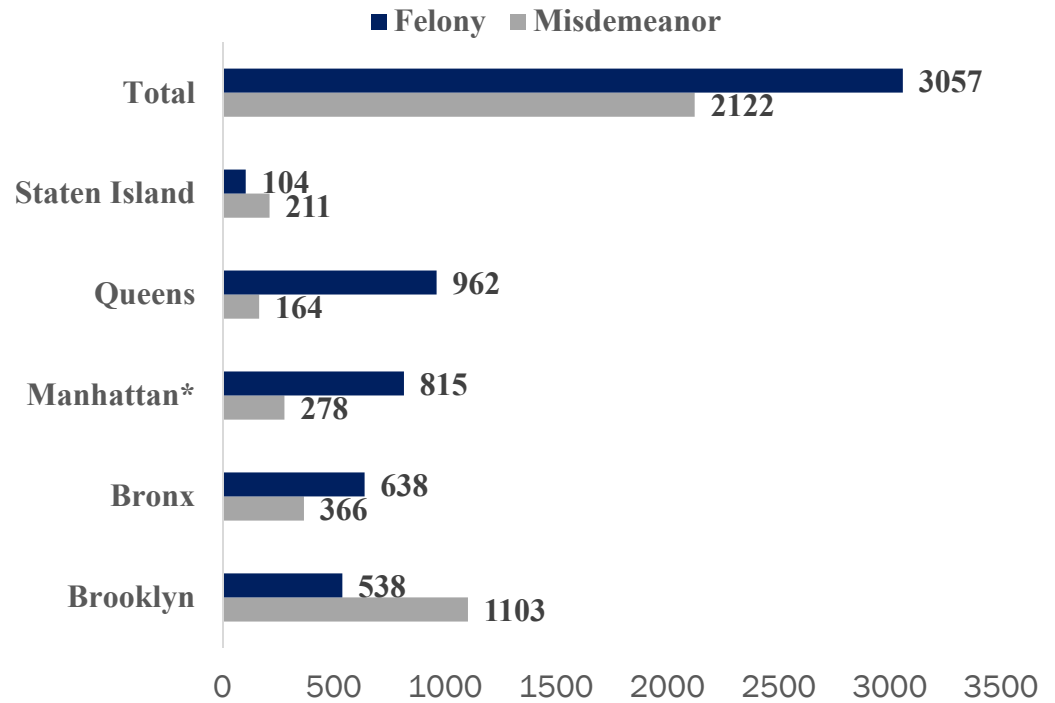
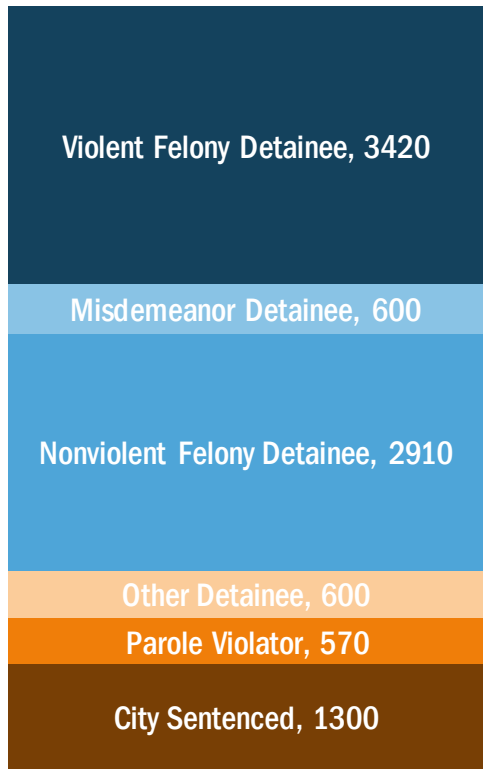
DOC Pop. before interventions: 9,400 After 5-year interventions: 7000



Source: MOCJ Analysis of DOC data, 2016

Reducing Admissions: Supervised Release

Since March 2016, Supervised Release has diverted over 5000 individuals from jail; majority charged with nonviolent felonies

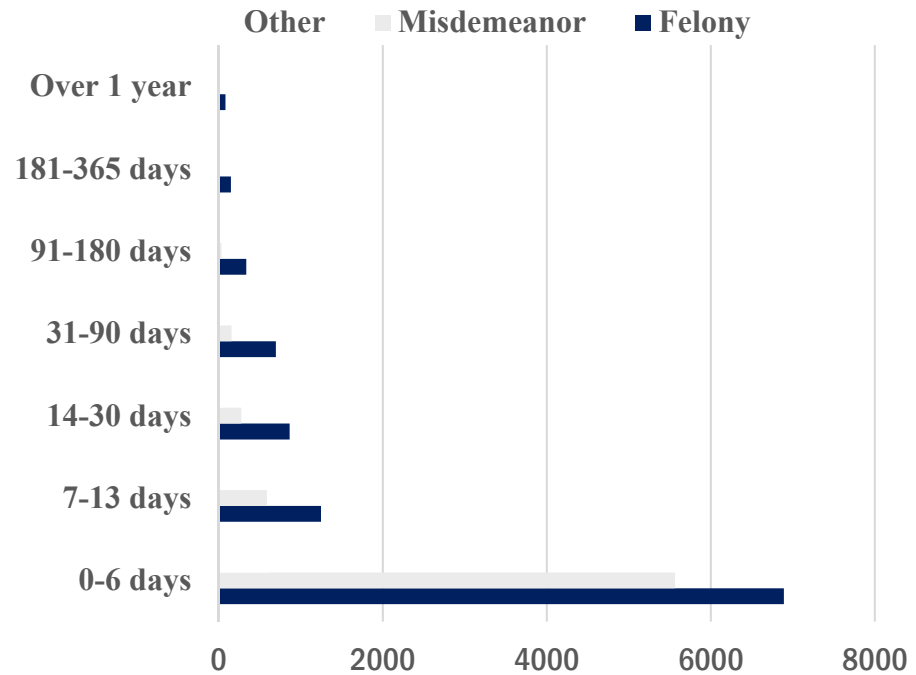


Source: Supervised Release Providers, 2017

Reducing Admissions: Bail Reform

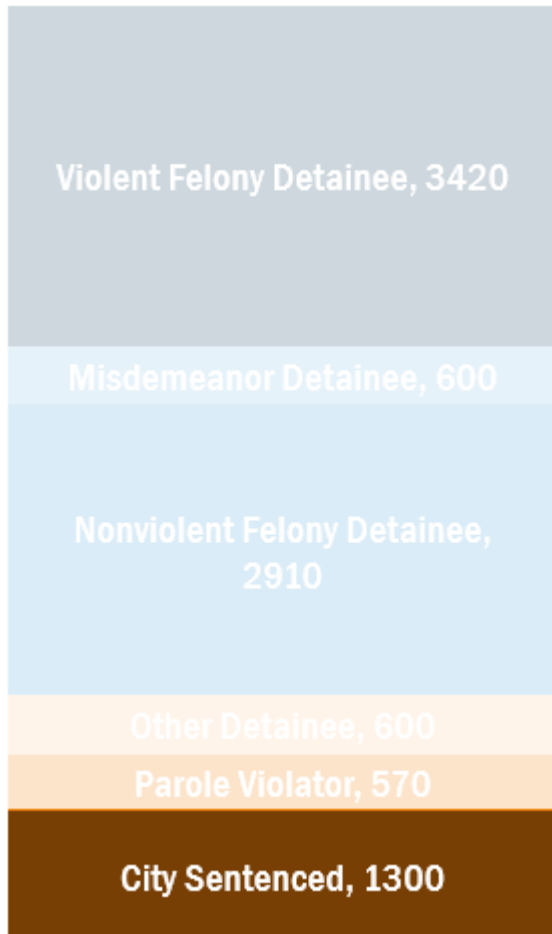


Of the detainees who post bail after arraignment, the vast majority (74%) post bail within a week.



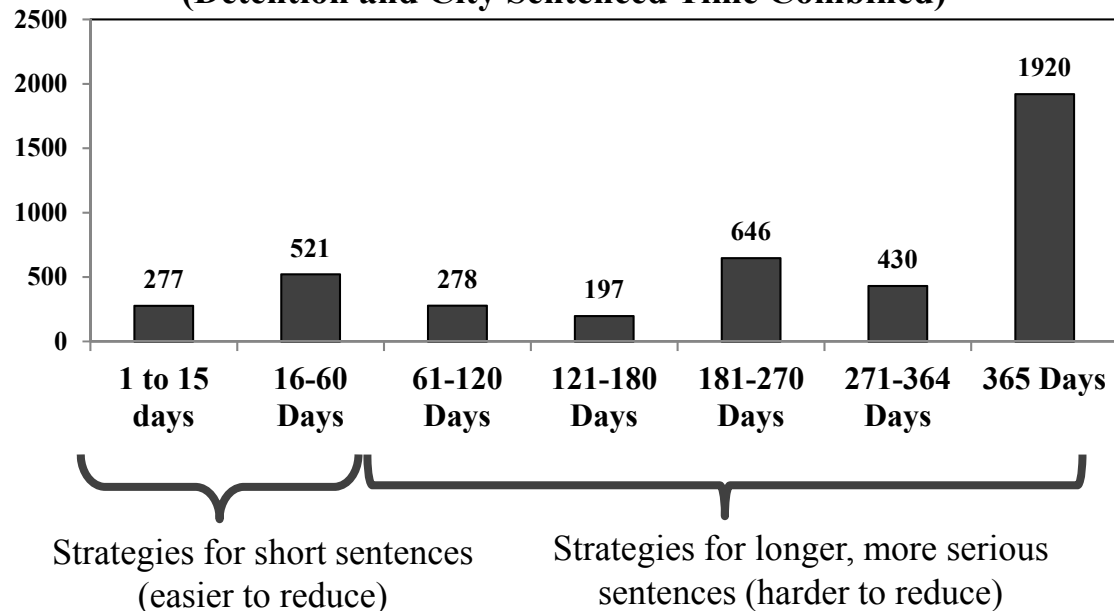
Source: MOCJ Analysis of DOC data, 2016

Reducing Admissions: Expanding Alternatives to Incarceration



Annually, approximately 800 beds are occupied by individuals ultimately sentenced to 60 days or under. 3,400 beds are occupied by individuals ultimately sentenced to 60 days to one year.

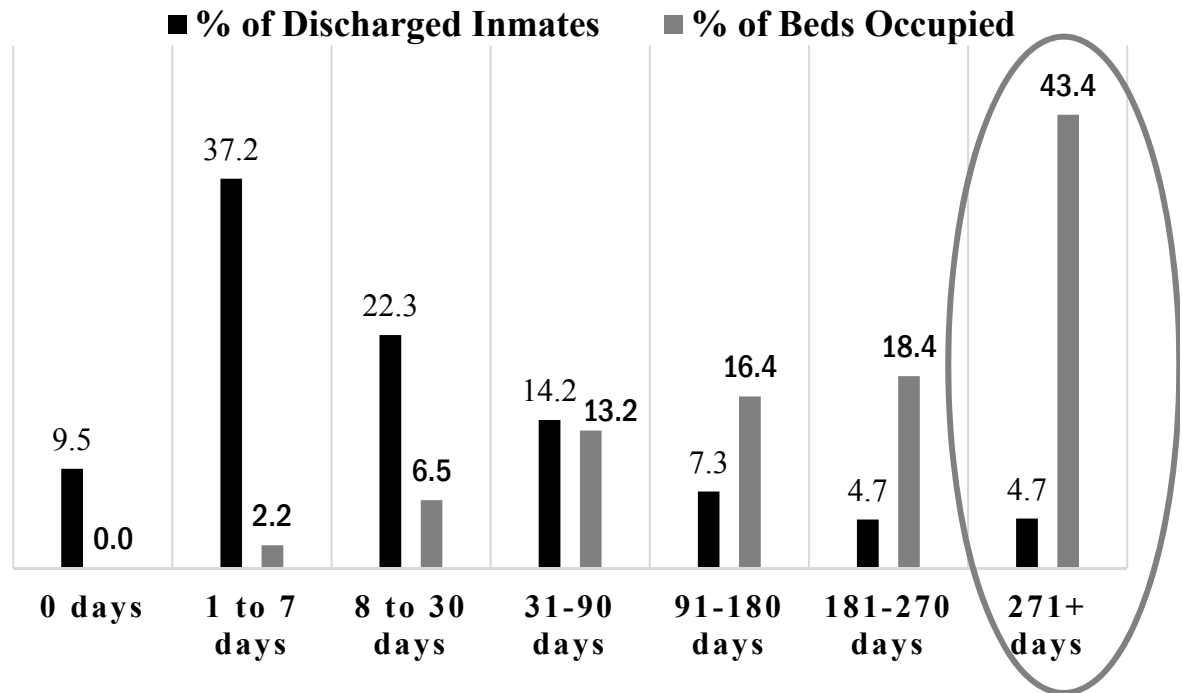
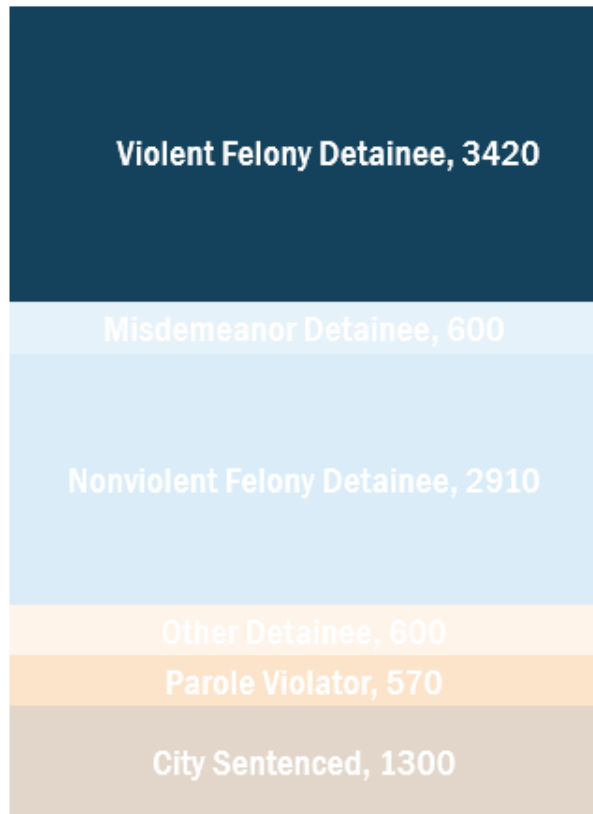
**Jail Bed Estimates for Jail Sentences
(Detention and City Sentenced Time Combined)**



Source: MOCJ Analysis of DOC data, 2016

Reducing Length of Stay: Case Processing

Five percent of DOC discharges occupy 43% of the annual beds. If the average length of detention for a non-homicide violent felony case were 20 days shorter than it currently is, there would be 450 fewer people in New York City jails today.



Source: MOCJ Analysis of DOC data, 2016

Interventions are projected to result in an ADP of 7,000 by 2022

Diverting Admissions	Projected Daily Population Reduction
1. Revised Risk Assessments	710
2. Bail Reform	200
3. Expanded Pre-Trial Diversion	500
4. Alternatives to Jail Sentences	300
5. Behavioral Health Interventions	50
6. Women-Specific Interventions	20
Shortening Length of Stay	
7. Case Processing for Technical Parole Violators	170
8. Case Processing for Pretrial Detainees	450
Total Projected 5-year Reduction	2,400

Facilities overview



Facilities overview

Rikers Island Facilities

Facility	Year Built	Current Bed Capacity	Notes
AMKC	1977	2,346	Detox Unit, Mental Health Center
RNDC	1972	1,023	All 16- and 17- year-olds
EMTC	1965	1,647	Sentences of less than 1 year
GMDC	1969	937	50 separate housing areas
GRVC	1991	883	Includes Punitive Segregation Unit
NIC	1935	338	Infirmery; special pops by end of year
OBCC	1985	1,212	Includes Enhanced Supervision Housing
RMSC	1988	1,287	Women’s only facility
West Facility	1991	CDU-70	Contagious Disease Unit and special pops

Sources: DOC website, DOC census report, 11/2/17

Facilities overview

Borough Facilities

Facility	Year Built	Bed Capacity	Notes
BKDC	1957 (renovated 2011-13)	688	Most undergoing intake process or facing trial in Kings/Richmond County
MDC	1983/1990	876	North and South Towers—most undergoing intake process or facing trial in New York County. Includes special populations.
VCBC	1992	760	Detention facility for intake processing for both Bronx and Queens
QDC	1961	No overnight stays; holding only	Only the court facility is operating

Source: DOC website

Design strategies in the City’s plan

Strategy	Status
<i>Repair all existing jail facilities, including those on Rikers Island.</i>	In progress
<i>Move all 16- and 17-year-olds off Rikers Island (coordinated with RTA Task Force).</i>	Planning for launch
<i>Expand dedicated housing for people with serious mental illness.</i>	In progress
<p><i>Use technology to reduce violence.</i></p> <ul style="list-style-type: none"> a. Expand technology tools to ensure individuals get to medical and court appointments. b. Improve the grievance system. c. Implement full camera coverage on Rikers Island. 	<ul style="list-style-type: none"> a. Planning for launch b. Planning for launch c. In progress
<p><i>Improve officer safety.</i></p> <ul style="list-style-type: none"> a. Create a new DOC training academy and modern training curriculum. b. Ensure adequate, effective staffing levels at DOC. 	<ul style="list-style-type: none"> a. In progress b. In progress

Agenda

1. Our charge (10 minutes)
2. Presentation: overview of Rikers today (30 minutes)
5. **Discussion (40 minutes)**
6. Closing and next steps (10 minutes)

Discussion questions

- What are the most pressing design or environmental issues with the current facilities on Rikers Island?
- What can we do to improve the existing facilities, beyond the strategies laid out in the report?

Discussion questions

- What is our overall vision for a new jail system? What are the ideal design principles or features of a future jail system in New York City?
- What special populations do we need to account for, and what are their needs?

Discussion questions

- What do we want to know more about? Where do we need additional research or data analytics?
- Where should we focus our efforts first?

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